



**DATE:** March 18, 2026

**TO:** Area Directors  
Area Statistical Officers  
Area Planning Officers

**FROM:** Chief Medical Officer

**SUBJECT:** User Population Estimates — Fiscal Year 2025

The fiscal year (FY) 2025 user population estimates and are included in the attached tables. The FY 2025 user population estimates are the result of collaborative efforts with Tribes to reconcile and validate data. Following Tribal Consultation and Area review, the Indian Health Service (IHS) releases these estimates.

The statistical concept used by IHS staff to produce the estimates is the same as in prior years. That concept is an unduplicated count, by the residence of Indian registrants who have had direct encounters with, or contracted for, IHS inpatient, ambulatory (outpatient), or dental services during the past three years. Attached are tables containing the final user population estimates, the data used to develop them, and a detailed description of each column.

Following the Tribal Leader letter of December 10, 2003, user counts are based on registration and encounter data received in the National Patient Information Reporting System (NPIRS) repositories. If you have any questions, please contact Mr. Kirk Greenway, Director of the Division of Program Statistics, by telephone at (301) 443-1180 or by email at [kirk.greenway@ihs.gov](mailto:kirk.greenway@ihs.gov).

I want to thank everyone who contributed to developing the user population estimates, particularly the NPIRS staff, for their assistance in resolving technical problems at several sites. Your dedication to American Indian and Alaska Native health care is much appreciated.

Loretta L.  
Christensen -S

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L. Christensen -S  
Date: 2026.03.20  
10:04:30 -0700

Loretta Christensen, MD, MBA, MSJ, FACS  
Chief Medical Officer

Attachments: Description of Table Columns in FY 2025 IHS User Population Service Unit Tables  
IHS User Population Estimates by Area and Service Unit - FY 2025

## Description of the Table Columns in FY 2025 IHS User Population Service Unit Tables

### Column 1, Indian Registrants —

The column is the total count of Indian registrants in the Indian Health Service (IHS) National Patient Information Reporting System (NPIRS) Patient Registration database as of September 30, 2025. Their Service Unit of residence was used to tabulate the registrants.

A registrant is “Indian” if (1) the Tribe Code is designated as “Indian,” or (2) the Tribal designation is “unspecified,” and - the classification or the Indian blood quantum code is “Indian.”

### Column 2, Active Indian Registrants —

The column contains the total count of Indian registrants in the NPIRS database who had at least one direct or contract inpatient stay, ambulatory care visit, or dental visit between October 1, 2023, and September 30, 2025.

### Column 3, Indian User Population Estimate —

This column is, in most cases, the same as the number of Active Indian Registrants shown in Column 2. This count is not always the same as a list of members of a Tribe. This is because members must be seen in the past 3 years at an IHS or Tribal health facility and have at least one workload reportable encounter documented and electronically sent into the National Data Warehouse in one of the three standard formats (HL7, ASD, or Structured Delimited) from an electronic medical records system. Only three exceptions to this rule exist: (1) there was a negotiated figure for a Tribe that has been receiving services from the IHS for less than 3 years; (2) a minor technical issue resulted in miscalculation and was corrected; or (3) where county splits, community additions to Service Units negotiated in advance with the Tribes concerned are calculated by the Area Office and added to the table.

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>All Areas</b>	<b>3,211,702</b>	<b>1,577,906</b>	<b>1,579,953</b>
Alaska	250,738	157,374	157,374
Albuquerque	192,372	74,067	74,067
Bemidji	202,186	96,027	96,014
Billings	155,156	68,942	68,942
California	201,818	86,306	86,538
Great Plains	259,693	125,708	125,902
Nashville	100,968	57,593	57,593
Navajo	403,809	210,645	210,649
Oklahoma City	770,277	405,968	405,968
Phoenix	368,041	166,531	166,531
Portland	245,267	103,675	105,305
Tucson	61,377	25,070	25,070

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Alaska Area - Total</b>	<b>250,738</b>	<b>157,374</b>	<b>157,374</b>
Anchorage*	113,431	69,234	69,234
Annette Is. Ind. Res.*	1,738	1,305	1,305
Barrow*	7,072	4,325	4,325
Bristol Bay Area*	7,955	5,069	5,069
Interior Alaska*	31,615	17,453	17,453
Kotzebue*	10,865	7,232	7,232
Mount Edgecumbe*	25,121	16,160	16,160
Norton Sound*	12,006	8,479	8,479
Yukon-Kuskokwim-Delta*	40,935	28,117	28,117

\*Tribally Operated Service Unit

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Albuquerque Area - Total</b>	<b>192,372</b>	<b>74,067</b>	<b>74,067</b>
Albuquerque	89,065	27,139	27,139
Acoma-Canoncito-Laguna	20,186	8,393	8,393
Mescalero	8,493	4,560	4,560
Santa Fe	29,375	12,646	12,646
Zuni-Ramah	17,821	9,865	9,865
Southern Colorado	13,495	4,452	4,452
Ysleta Del Sur *	3,382	1,550	1,550
Jicarilla	6,047	3,520	3,520
Taos-Picuris	4,508	1,942	1,942

\*Tribally Operated Service Unit

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<u>FY 2025 Indian Registrants</u>	<u>FY 2025 Active Indian Registrants</u>	<u>FY 2025 Indian User Population Estimates</u>
<b>Bemidji Area - Total</b>	<b>202,186</b>	<b>96,027</b>	<b>96,014</b>
Central Wisconsin*	45,967	22,136	22,136
Eastern Michigan*	50,048	24,335	24,280 1/2/
Fond du Lac*	12,025	6,369	6,369
Grand Portage*	860	440	440
Greater Leech Lake	19,318	10,179	10,179
Mille Lacs*	5,564	2,260	2,260
Minnesota River*	3,992	429	429
Nett Lake*	3,604	1,547	1,547
Nicolet*	11,082	4,219	4,219
NW Wisconsin*	16,270	6,495	6,495
Red Lake	12,020	7,500	7,500
Western Michigan*	6,136	2,533	2,575 3/
White Earth	15,300	7,585	7,585

\*Tribally Operated Service Unit

1/ Adjusted because of an agreed-upon percentage split of Delta County which is shared between two Eastern Michigan Service Unit Tribes (Sault Ste Marie and Little Traverse) and one Western Michigan Service Unit Tribe (Hannahville). Delta County is divided between the two service units by community in the UP1 and UP3 Tables. The three affected tribes receive credit for active users in Delta County regardless of which service unit their community of residence falls in. Eastern Michigan Service Unit tribes Little Traverse and Sault Ste Marie received credit for 51 (5.2%) and 794 (80.7%) of the active users in Delta County, respectively. The Western Michigan Service Unit Tribe, Hannahville, received credit for 139 (14.1%) of the active users in Delta county. This percent split resulted in 42 active users being moved from the Eastern Michigan Service Unit to the Western Michigan Service Unit.

2/ Subtract 11 for Huntington County, IN (1835), which is not in the Service Unit; add 1 for Charlevoix County (2615) listed as Non Service Unit; subtract 3 for Sanilac County (2676) which is not in the Service unit; subtract 42 from Eastern Michigan SU and add to Western Michigan SU for Delta County - see footnote 1/ above. These changes results in a -55 change to the estimate.

3/ Add 42 to Delta County because of a county split between Eastern and Western Michigan Service Unit Tribes - see footnotes 1/ and 2/ above.

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Billings Area - Total</b>	<b>155,156</b>	<b>68,942</b>	<b>68,942</b>
Blackfeet	21,241	10,586	10,586
Crow	28,218	11,454	11,454
Flathead*	26,192	10,051	10,051
Fort Belknap	8,959	4,535	4,535
Fort Peck	18,604	7,766	7,766
Little Shell (Provisional)	6,037	2,277	2,277
Northern Cheyenne	13,012	5,576	5,576
Rocky Boy's*	9,716	5,111	5,111
Wind River	23,177	11,586	11,586

\*Tribally Operated Service Unit

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<u>FY 2025 Indian Registrants</u>	<u>FY 2025 Active Indian Registrants</u>	<u>FY 2025 Indian User Population Estimates</u>
<b>California Area - Total</b>	<b>201,818</b>	<b>86,306</b>	<b>86,538</b>
Agua Caliente* (1)(2)	█	█	89
Cabazon*	27	11	11
Central Valley I.H.P.*	15,314	7,849	7,849
Chapa De I.H.P.*	10,870	4,774	4,774
Chicken Ranch*	43	20	20
Colusa T.H.P. *	278	93	93
Consolidated T.H.P. *	5,761	3,034	3,034
Desert Sage	-	-	0
Feather River Tribal Health *	9,514	4,804	4,804
Greenville *	2,939	561	561
Hoopa Health Association *	5,004	2,850	2,850
Indian Health Council *	12,179	5,436	5,436
Koi Nation* (1) (2)	-	-	75
Karuk T.H.P. *	4,336	1,787	1,787
Lake County I.H.P. *	4,225	2,515	2,515
MACT Health Board *	3,642	1,788	1,788
Modoc I.H.P. *	666	254	254
Northern Valley I.H., Inc. *	7,306	3,985	3,985
Paskenta* (2)	-	-	75
Pit River I.H. Consort. *	1,731	922	922
Quartz Valley *	414	226	226
Redding Rancheria I.H.P. *	9,181	5,522	5,522
Riverside-San Bernardino *	40,766	12,969	12,969
Round Valley I.H.P. *	1,627	1,001	1,001
Rural IHB	-	-	0
Santa Ynez I.H.P. *	2,463	932	932
Shingle Springs *	2,686	1,191	1,191
Sonoma County I.H.P. *	10,547	4,526	4,526
Southern I.H.P. *	6,273	2,142	2,142
Susanville Indian Ranch	3,223	566	566
Sycuan Medical Center *	205	77	77
Table Mountain*	136	█	█
Tejon Indian Tribe* (1)	4,398	416	416
Toiyabe I.H.P. *	6,027	2,855	2,855
Tule River I.H.P. *	7,176	1,902	1,902
Tuolumne Rural I.H.P. *	206	158	158
UIHS-Tsurai *	16,936	9,316	9,316
Warner Mountain *	218	62	62
Wilton Rancheria * (1)	5,491	1,754	1,754

\*Tribally Operated Service Unit

(1) Designated Service Delivery Area

(2) Tribe New to IHS, figure represents negotiated amount

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<b>FY 2025 Indian <u>Registrants</u></b>	<b>FY 2025 Active Indian <u>Registrants</u></b>	<b>FY 2025 Indian User Population <u>Estimates</u></b>
<b>Great Plains Area - Total</b>	<b>259,693</b>	<b>125,708</b>	<b>125,902</b>
Cheyenne River	15,696	8,570	8,570
Crow Creek	9,019	4,044	4,044
Flandreau*	4,449	1,507	1,507
Three Affiliated Tribes (Fort Bertho	16,610	7,643	7,643
Lower Brule	3,739	1,951	1,951
Ponca Tribe of Nebraska*	10,369	4,935	4,935
Omaha*	7,173	3,261	3,261
Pine Ridge	39,519	20,209	20,209
Oyate Health Center	34,847	16,552	16,552
Rosebud	23,942	11,714	11,714
Sac and Fox*	3,889	2,127	2,127
Santee*	2,577	1,269	1,269
Sisseton-Wahpeton	13,458	6,058	6,058
Spirit Lake*	10,578	5,233	5,233
Standing Rock	18,345	7,920	7,920
Trenton*	3,688	1,766	1,960 1/
Turtle Mountain	23,192	12,734	12,734
Winnebago*	11,359	4,702	4,702
Yankton	7,244	3,513	3,513

\*Tribally Operated Service Unit

1/ Users added (+194) to the following counties of Montana in Billings Area per agreement with Tribe and Billings Area office following statistics produced in the User Pop Trenton Crossover Report for FY 2025:

- Richland (+84)
- Roosevelt (+80)
- Sheridan (+30)

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Nashville Area - Total</b>	<b>100,968</b>	<b>57,593</b>	<b>57,593</b>
Alabama-Coushatta*	1,397	704	704
Catawba	4,086	1,819	1,819
Cayuga*	150	86	86
Cherokee*	18,556	12,140	12,140
Chitimacha*	813	591	591
Choctaw*	14,983	10,303	10,303
Coushatta*	769	452	452
Manlius (Onondaga)	1,348	438	438
Houlton Band*	892	430	430
Jena Band*	339	172	172
Lockport	1,018	336	336
Mashpee Wampanoag	2,481	1,009	1,009
Miccosukee*	1,045	756	756
Micmac	980	434	434
Mohegan*	2,035	912	912
Monacan (1)	887	28	28
Narragansett*	1,793	488	488
Nansemond (1)	122	18	18
Oneida*	3,557	1,336	1,336
Pamunkey (1)	72	█	█
Pass. Indian Township*	1,194	828	828
Pass. Pleasant Point*	1,468	840	840
Penobscot*	2,193	1,377	1,377
Pequot*	1,894	632	632
Poarch*	4,236	1,924	1,924
Rappahannock (1)	52	█	█
Richmond(Pamunkey)*(1)	1,393	749	749
Shinnecock (1)	668	249	249
Seminole*	10,343	5,952	5,952
Seneca*	8,389	6,239	6,239
St. Regis Mohawk*	10,404	5,708	5,708
Tunica-Biloxi*	536	228	228
Upper Mattaponi (1)	364	159	159
Wampanoag (Aquinnah)*	511	244	244

(1) Federally Recognized Tribe new to IHS.

Note: In most cases the Active Indian Registrant count is the User Population.

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Navajo Area - Total</b>	<b>403,809</b>	<b>210,645</b>	<b>210,649</b>
Chinle	48,870	26,726	26,726
Crownpoint	30,257	15,637	15,637
Fort Defiance*	46,743	23,526	23,526
Gallup	73,136	38,426	38,426
Kayenta**	31,799	15,625	15,629 1/
Shiprock**	81,575	42,618	42,618 2/
Tuba City*	61,472	32,126	32,126
Winslow*	29,957	15,961	15,961

\*Tribally Operated Service Unit

1/ Added (+4) from Utah Navajo for Lake Powell

2/ Added (+0) from Utah Navajo for Ismay

\*\* Kayenta appears on two pages (pages 66 and 68) of the 12/10/2025 FY 2025 UP1 report.

\*\* Shiprock appears on two pages (pages 66 and 68) of the 12/10/2025 FY 2025 UP1 report.

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IHS User Population Estimates by Area and Service Unit - FY 2025

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Oklahoma City Area - Total</b>	<b>770,277</b>	<b>405,968</b>	<b>405,968</b>
Ada*	79,772	51,095	51,095
Claremore** <sup>1</sup>	238,984	118,830	118,830
Clinton	27,586	13,425	13,425
Eagle Pass*	1,474	944	944
Haskell	19,313	4,390	4,390
Holton*	6,006	2,901	2,901
Lawton	48,904	24,381	24,381
Pawnee** <sup>2</sup>	36,610	16,370	16,370
Shawnee** <sup>3</sup>	98,676	49,911	49,911
Tahlequah*	122,010	71,747	71,747
Talihina*	73,272	42,927	42,927
Wewoka	17,670	9,047	9,047

The following footnote for Service Unit as being designated as Federal, Tribal or Combination.

- Federal Service Unit unless otherwise noted

\*Tribally designated Service Unit

\*\*Combination Service Units:

<sup>1</sup> Claremore Service Unit (Federal: Claremore, Tribal: Northeastern Tribal HC, CN Cooweescoowee, CN Vinita, CN Jay, CN Nowata, CN Salina, Council Oak, Okmulgee, Koweta, Sapulpa, Okemah, Indian Health Care Resource Center)

<sup>2</sup> Pawnee Service Unit (Federal: Pawnee, Tribal: Kanza, White Eagle, Wah-Zha-Zhi)

<sup>3</sup> Shawnee Service Unit (Tribal: Absentee Shawnee Health System Clinics, Blackhawk, Citizen Potawatomi Health Clinics, Kickapoo Health Center, Perkins Family Clinic, Oklahoma City Indian Clinic)

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Phoenix Area - Total</b>	<b>368,041</b>	<b>166,531</b>	<b>166,531</b>
Colorado River	17,426	7,826	7,826
Duck Valley*	2,342	72	72
Elko (1)	5,324	2,333	2,333
Fort Yuma	8,404	4,233	4,233
Keams Canyon	10,674	5,538	5,538
Phoenix	172,822	71,997	71,997
Gila River HCC*	61,172	36,284	36,284
Paiute Tribe-Utah	2,554	963	963
San Carlos*	19,104	12,587	12,587
Schurz*	34,212	4,699	4,699
Uintah-Ouray	8,567	3,520	3,520
Whiteriver	25,440	16,479	16,479

\*Tribally Operated Service Unit

(1) Elko appears on two pages (pages 50 and 55) of the 12/10/2025 FY 2025 UP1 report.

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**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b><u>FY 2025 Indian Registrants</u></b>	<b><u>FY 2025 Active Indian Registrants</u></b>	<b><u>FY 2025 Indian User Population Estimates</u></b>
<b>Portland Area - Total</b>	<b>245,267</b>	<b>103,675</b>	<b>105,305</b>
Coeur d'Alene *	17,274	6,986	6,986
Colville *	13,255	5,577	5,577
Fort Hall *	12,528	5,220	5,220
Klamath *	6,253	3,071	3,071
Neah Bay *	8,096	4,363	4,363
Northern Idaho *	7,855	3,860	3,860
Northwest Washington *	16,092	8,324	8,324
NW Band of Shoshone Provisional	612	38	38
Puget Sound *	37,675	15,961	15,961
Puyallup *	26,152	11,136	11,136
Southern Oregon *	10,654	4,023	4,023
Taholah *	8,012	3,362	3,362
Umatilla *	6,317	3,474	3,474
Warm Springs *	10,735	4,665	4,665
Wellpinit *	6,111	2,505	2,505
Western Oregon *	34,231	10,703	10,703
Yakama *	23,415	10,407	10,407
Unassigned Counties	X	-	1,630 1/

\* Tribally Operated Service Unit

\*\* Warm Springs appears on two pages (p.62, 64) of the 12/10/2025 FY 2025 UP1 report.

1/ See pages 60 and 61 of UP1 Report 12/10/2025. Unassigned CHSDA Counties to a Service Unit: Cowlitz Tribe Unassigned SU's: Cowlitz Tribe. Based upon workload, Cowlitz will get all users from established CHSDA in the counties of Clark, WA (+606), Columbia, OR (+140), Cowlitz, WA (+793), Kittitas, WA (+66), Wahkiakum, WA (+25). Grand Total Unassigned Counties 1,630.

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**IHS User Population - FY 2024**  
**Portland Area Level Internal Reallocation of Users by Tribal Health Program**

	<b>PAIHS FY 2025 <u>USER POPULATION</u></b>		<b>PAIHS FY 2025 <u>USER POPULATION</u></b>
<b><u>Tribal Health Program</u></b>		<b><u>Tribal Health Program - Continued</u></b>	
Burns Paiute	55	Port Gamble	1,312
Chehalis	1,647	Puyallup	6,887
Coeur d'Alene	4,208	Quileute	575
Colville	6,247	Quinault	2,039
Coos, Lower Umpqua, Siuslaw	745	Samish	714
Coquille	1,680	Sauk-Suiattle	24
Cow Creek	1,878	Shoalwater Bay	368
Cowlitz	5,124	Shoshone Bannock	5,220
Grand Ronde	4,584	Siletz	4,172
Hoh	91	Skokomish	595
Jamestown S'Klallam	522	Snoqualmie	569
Kalispel	806	Spokane	3,835
Klamath	2,911	Squaxin Island	786
Kootenai	175	Stillaguamish	271
Lower Elwha	773	Suquamish	1,062
Lummi	4,799	Swinomish	1,613
Makah	2,448	Tulalip	4,485
Muckleshoot	5,419	Umatilla	3,474
Nez Perce	3,657	Upper Skagit	378
Nisqually	1,496	Warm Springs	4,583
Nooksack	1,085	Western Oregon Service Unit	1,855
NW Band of Shoshoni	22	Yakama	10,100

-Table is reflective of Tribal Health Program and not historic Service Unit concept

-Per recommendation of Portland Area Fund Distribution Workgroup, the Portland Area Director has approved the following:

-Due to the Portland Area's unique situation where most Tribal CHSDA's are overlapping, resulting in multiple counties being shared by two or more Tribes, UP is determined through a combination of both Tribal affiliation and workload

- Each Tribe receives as part of its total UP all of its own Tribal members who reside in its CHSDA counties

-AI/AN who are not members of the Tribe(s) whose CHSDA county they reside in are Unaffiliateds. These unaffiliateds are apportioned among the Tribe(s) whose CHSDA includes that county, based on workload data accepted at the NDW

**December 10, 2025**

**IHS User Population Estimates by Area and Service Unit - FY 2025**

	<b>FY 2025 Indian <u>Registrants</u></b>	<b>FY 2025 Active Indian <u>Registrants</u></b>	<b>FY 2025 Indian User Population <u>Estimates</u></b>
<b>Tucson Area - Total</b>	<b>61,377</b>	<b>25,070</b>	<b>25,070</b>
Tohono O'odham HC*	49,073	17,699	17,699
Pascua Yaqui *	12,304	7,371	7,371

\* Tribally Operated Service Unit